

Message Text

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ORIGIN ACDA-12

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DOD:SFLOOD DOE:IWILLIAMS
PM/DCA:MARIETTI PM/NPP:CSTEINER
OES/NET:BMOFFITT
IO/SCT:JTREVTHICK
ACDA/D/C:AYARMOLINSKY
T/D:DWELCH
S/AS:PFARLEY

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E.O. 11652: N/A

TAGS: PARM, TECH

SUBJECT: NPT AND PEACEFUL NUCLEAR COOPERATION INITIATIVE

1. WE BELIEVE IT WOULD BE APPROPRIATE FOR US DEL TO PRO-
VIDE THE DETAILS OF THIS INITIATIVE IN THE CONTEXT OF A
STATEMENT OF CONTINUED STRONG US SUPPORT FOR THE NPT,
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PARTICULARLY SINCE THE TREATY WAS NOT MENTIONED IN VP
MONDALE'S ADDRESS. WE WOULD NOTE FURTHER THAT JULY 1 IS
THE TENTH ANNIVERSARY OF THE SIGNING OF THE NPT. ACCORD-
INGLY PARA 2-15 PRESENT A SUGGESTED TEXT FROM WHICH
DELEGATION SHOULD DRAW IN FORMALLY OUTLINING THE
PROPOSAL MENTIONED IN THE VICE PRESIDENT'S SPEECH.
TRANSMITTED SEPTELS ARE AN UNCLASSIFIED FACT SHEET FOR

PUBLIC DISTRIBUTION ALONG WITH SOME CONTINGENCY Q'S AND A'S; AND THE FINAL VERSION OF THE CLASSIFIED BACKGROUND PAPER.

2. BEGIN TEXT: TEN YEARS AGO THIS MONTH THE GENERAL ASSEMBLY TOOK A MAJOR STEP TOWARDS HALTING THE NUCLEAR ARMS RACE BY PASSING UNGA RESOLUTION 2373 COMMENDING THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS AND REQUESTING THAT THE DEPOSITORY GOVERNMENTS OPEN IT FOR SIGNATURE. NNWS PARTIES TO THIS TREATY ARE OBLIGATED NOT TO MANUFACTURE OR OTHERWISE ACQUIRE NUCLEAR EXPLOSIVE DEVICES AND TO ACCEPT THE SAFEGUARDS SYSTEM OF THE IAEA. THE NPT ALSO CONTAINS OBLIGATIONS ON THE PART OF THE NWS TO SHARE THE PEACEFUL BENEFITS OF NUCLEAR ENERGY WITH NNWS NPT PARTIES AND TO MOVE TOWARDS NUCLEAR DISARMAMENT. MORE THAN 100 COUNTRIES HAVE BECOME PARTIES TO THIS MILESTONE TREATY, WHICH HAS CONTRIBUTED SIGNIFICANTLY TO THE MAINTENANCE AND STRENGTHENING OF INTERNATIONAL SECURITY SINCE ITS ENTRY INTO FORCE IN 1970. TEN ADDITIONAL STATES HAVE SIGNED THE NPT BUT HAVE NOT YET RATIFIED. THE NPT STANDS AS A TRULY INTERNATIONAL EFFORT TO AVOID THE INCREASED DANGERS WE ALL WOULD FACE SHOULD ADDITIONAL NATIONS ACQUIRE NUCLEAR EXPLOSIVES.

3. SUPPORT FOR THE NPT CUTS ACROSS REGIONAL AND IDEOLOGICAL BOUNDARIES AND INCLUDES MORE THAN 70 NON-ALIGNED LIMITED OFFICIAL USE

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COUNTRIES. CONSIDERABLE PROGRESS TOWARDS UNIVERSAL ADHERENCE HAS BEEN SUSTAINED OVER THE PAST FEW YEARS WITH A NUMBER OF COUNTRIES WITH ADVANCED NUCLEAR POWER PROGRAMS JOINING SINCE 1975.

4. MANY STATES HAVE BEEN STRONG PROPONENTS OF THE NPT AND WE WELCOME THE CONTINUATION OF THAT SUPPORT. WE URGE ALL PARTIES TO PROMOTE ADDITIONAL ADHERENCE, PARTICULARLY WITHIN THEIR OWN REGION, AS A MEANS OF INSURING AGAINST A FUTURE CHARACTERIZED BY COMPETITION IN DEVELOPING NUCLEAR WEAPONS. WE URGE NON-PARTIES TO ONCE AGAIN CONSIDER THE VERY REAL BENEFITS OF NPT ADHERENCE, PARTICULARLY AS A FRAMEWORK FOR MOVING US ALL TOWARDS A WORLD TRULY FREE OF NUCLEAR WEAPONS.

5. STRONG SUPPORT FOR THE NPT HAS BEEN ONE OF THE INTEGRAL ELEMENTS OF US NON-PROLIFERATION POLICY FOR THE PAST 10 YEARS. PRESIDENT CARTER HAS ENCOURAGED UNIVERSAL NPT ADHERENCE AND WHILE SIGNING THE NUCLEAR NON-PROLIFERATION ACT OF 1978 DECLARED THAT THIS GOAL IS CENTRAL TO THE OBJECTIVES OF THAT LEGISLATION.

6. THE US RECOGNIZES THAT THE ULTIMATE SUCCESS OF THIS ENDEAVOR DEPENDS TO SOME EXTENT ON THE ABILITY OF THE EXISTING NWS TO LIMIT AND ULTIMATELY REDUCE THEIR OWN NUCLEAR ARSENALS. VP MONDALE ACKNOWLEDGED THIS SPECIAL RESPONSIBILITY, WHICH IS ALSO EMBODIED IN ARTICLE VI OF THE NPT, AND EMPHASIZED THE US COMMITMENT TO SEEKING SUBSTANTIAL REDUCTIONS FOLLOWING SALT TWO. PRESIDENT CARTER HAS PLACED NUCLEAR ARMS CONTROL AS A HIGH PRIORITY ITEM ON THE US FOREIGN POLICY AGENDA AND HAS PLEDGED TO WORK TOWARDS -- IN THE WORDS OF HIS INAUGURAL -- "THE ELIMINATION OF ALL NUCLEAR WEAPONS FROM THIS EARTH."

7. THE US COMMITMENT TO SHARE THE PEACEFUL BENEFITS OF THE ATOM IS STRONG AND IRREVOCABLE. THIS POLICY HAS BEEN A LIMITED OFFICIAL USE

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CONSTANT FOR MANY YEARS AND THE US HAS A RECORD SECOND TO NONE IN PROVIDING SUCH ASSISTANCE. SINCE THE 1950'S THE US HAS COOPERATED WITH OVER 40 COUNTRIES ON A BILATERAL BASIS AND HAS PROVIDED VERY SUBSTANTIAL ASSISTANCE THROUGH THE IAEA, OF WHICH THERE ARE NOW 110 MEMBER STATES.

8. WE ARE CONFIDENT THE RECENTLY ENACTED LEGISLATION PROVIDES A FRAMEWORK FOR MAKING THE US A RELIABLE NUCLEAR SUPPLIER BY BRINGING MORE STABILITY AND PREDICTABILITY INTO THE NUCLEAR EXPORT LICENSING PROCESS. THIS WILL HELP US DISCHARGE OUR OBLIGATIONS PURSUANT TO ARTICLE IV OF THE NPT, I.E. TO FACILITATE PEACEFUL NUCLEAR COOPERATION WITH DUE CONSIDERATION FOR THE DEVELOPING COUNTRIES.

9. RECIPIENT STATES SHOULD UNDERSTAND THE HEAVY RESPONSIBILITY THE US ASSUMES AS SUPPLIER STATE IN ENSURING THAT ITS EXPORTS ARE NOT MISUSED. THE VERY REAL CONTRIBUTION OF THE PEACEFUL APPLICATIONS OF NUCLEAR ENERGY TO HUMAN DEVELOPMENT COULD BE SEVERELY DAMAGED BY INSTANCES OF DIVERSION TO MILITARY USES. SUPPLIER AND RECIPIENT STATES ALIKE WOULD SUFFER AS A RESULT. THE US BELIEVES THERE IS NO INCOMPATIBILITY BETWEEN OUR EFFORTS TO RESTRAIN THE SPREAD OF CERTAIN SENSITIVE NUCLEAR TECHNOLOGIES AND OUR CONTINUED WILLINGNESS TO CONTRIBUTE TO THE PEACEFUL NUCLEAR DEVELOPMENT OF OTHER COUNTRIES.

10. AS FURTHER EVIDENCE OF US WILLINGNESS TO ASSIST ACTIVELY IN SHARING THE PEACEFUL USES OF THE ATOM, VP MONDALE ANNOUNCED THAT THE PRESIDENT WOULD BE PROPOSING AN EXPANDED PROGRAM OF PEACEFUL NUCLEAR ASSISTANCE. ON THE OCCASION OF THIS REAFFIRMATION OF US SUPPORT FOR THE NPT, IT SEEMS FITTING TO ANNOUNCE THE DETAILS OF THIS INITIATIVE -- PARTICULARLY SINCE IN A MAJOR PORTION OF LIMITED OFFICIAL USE

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THIS PROGRAM PREFERENCE WILL BE GIVEN TO DEVELOPING COUNTRIES THAT ARE PARTY TO THE NPT.

11. SINCE THE NPT REVIEW CONFERENCE IN 1975 THE US HAS BEEN GRANTING SUCH PREFERENCE IN A PORTION OF ITS ASSISTANCE THROUGH THE INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA). WITH THE ESTABLISHMENT OF THE FOLLOWING PROGRAM WE WILL BE EXPANDING THIS POLICY AND ACKNOWLEDGING THE SIGNIFICANT CONTRIBUTION THAT NPT PARTIES HAVE MADE TO INTERNATIONAL NON-PROLIFERATION EFFORTS. WE CALL ON OTHER STATES IN A POSITION TO DO SO TO CONSIDER ESTABLISHING SIMILAR PROGRAMS.

12. CONGRESSIONAL APPROVAL WILL BE SOUGHT FOR THE FOLLOWING:

-- THE ESTABLISHMENT OF A "TRUST" PROGRAM UNDER THE IAEA THAT WOULD AUTHORIZE UP TO \$1 MILLION ANNUALLY FOR 5 YEARS AND BE EXCLUSIVELY FOR DEVELOPING COUNTRIES PARTY TO THE NPT;

-- A SIMILAR AUTHORIZATION OF \$5 MILLION OVER 5 YEARS TO PROVIDE 20 PERCENT ENRICHED URANIUM FUEL FOR RESEARCH REACTORS THROUGH THE IAEA WITH PREFERENCE GIVEN TO DEVELOPING COUNTRIES PARTY TO THE NPT; AND

-- PROVISION OF UP TO \$1 MILLION ANNUALLY IN "FUEL CYCLE" SERVICES FOR RESEARCH REACTORS, PRINCIPALLY FOR THE PURPOSE OF FUEL FABRICATION SERVICES WHERE IT WOULD ASSIST COUNTRIES IN THE USE OF LOWER ENRICHMENT LEVELS IN RESEARCH REACTORS.

13. THESE LATTER TWO PROPOSALS ARE AIMED AT AN OBJECTIVE WE ALL CAN SHARE, I.E. MINIMIZING THE USE OF HIGHLY ENRICHED URANIUM (HEU) IN RESEARCH REACTORS. THIS MATERIAL IS READILY USEABLE IN NUCLEAR WEAPONS AND IF SEIZED BY LIMITED OFFICIAL USE

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IRRESPONSIBLE GOVERNMENTS OR TERRORISTS COULD POSE A SERIOUS DANGER TO THE SECURITY OF ALL NATIONS.

14. IN ADDITION THE US STRONGLY REAFFIRMS ITS WILLINGNESS TO FINANCE THROUGH THE EX-IM BANK APPROPRIATE PROJECTS IN THE NUCLEAR FIELD, WHILE LIMITING SUCH FINANCING TO THOSE COUNTRIES WHICH MEET OUR NON-PROLIFERA-

TION REQUIREMENTS -- WITH PREFERENCE GIVEN TO NPT
PARTIES.

15. THROUGH SUCH POLICIES AS THOSE JUST ANNOUNCED WE ARE
CONTINUING TO STRENGTHEN OUR COMMITMENT TO NUCLEAR COOPERA-
TION WHILE RECOGNIZING THE IMPORTANT RELATIONSHIP OF SUCH A
POLICY TO OUR MUTUAL EFFORTS AT AVOIDING THE FURTHER PRO-
LIFERATION OF NUCLEAR WEAPONS. END TEXT.

16. IT IS OUR EXPECTATION THAT THIS STATEMENT WILL BE
GIVEN SOMETIME THIS WEEK DURING MEETING OF AD HOC
COMMITTEE OF THE WHOLE. WOULD APPRECIATE DELEGATION
CABLING WASHINGTON (INFO: IAEA VIENNA) FOLLOWING
DELIVERY. AT DISCRETION OF MISSION TO IAEA AND AMBASSADOR
SMITH, US DEL TO BOARD OF GOVERNORS MAY WISH TO TAKE A
SUITABLE OPPORTUNITY TO REVEAL DETAILS OF THE INITIATIVE
IN VIENNA DRAWING AS APPROPRIATE ON INFORMATION PROVIDED.
VANCE

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